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Jean Monnet Module
EU Environmental Policy:
Internal and External
Dimensions – EU ENVI

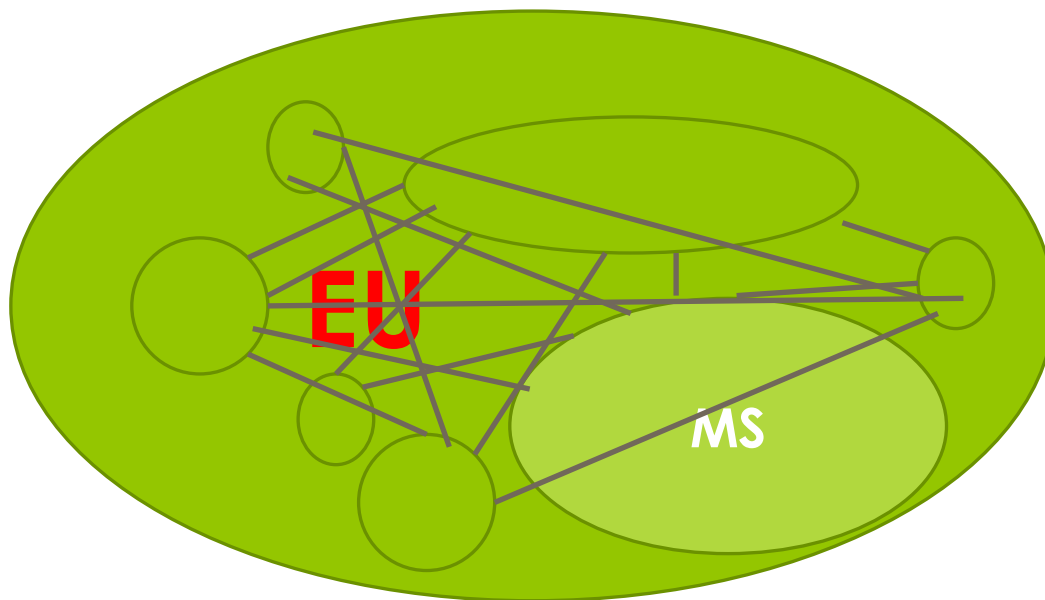
The EU policies and policy- making

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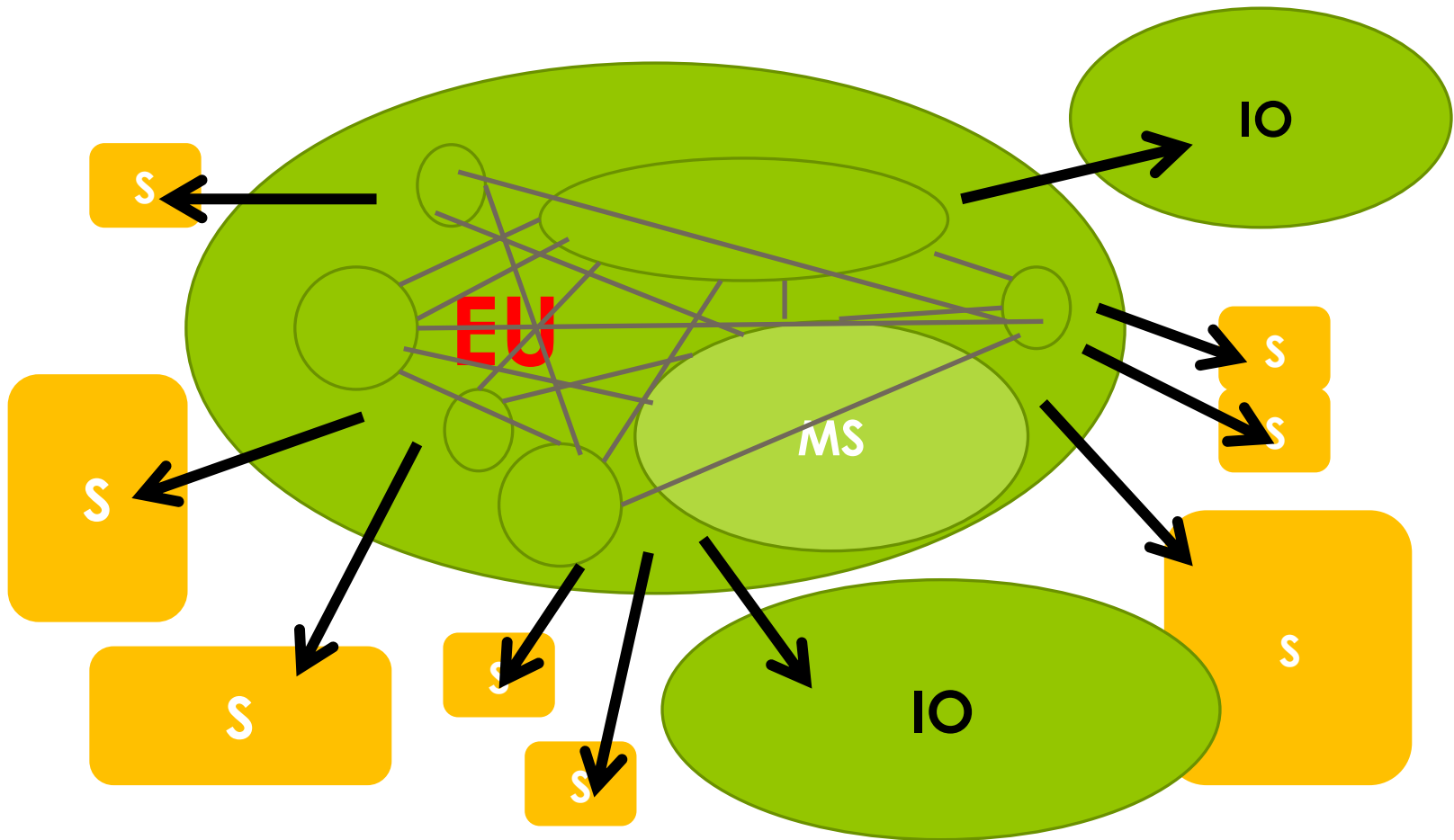
Overview

- **1_EU policies – internal & external dimensions**
 - legal framework – policy development
 - **environmental policy**
- **2_EU policy-making process**
 - EU competences
 - EU institutions

INTERNAL EU POLICIES




INTERNAL VS. EXTERNAL EU POLICY



Evolution of internal & external EEC ► EU policies_1

EU Treaty (EIF) decision, <i>treaty</i>	Internal	Internal with an external dimension	External relation/ foreign policy
Rome (1958)	trade (FTA) Consumer P	trade (customs union) CAP & fisheries	development cooperation
*Davignon report (1973)			EPC (European Political cooperation)
*EC Conclusions (1975)	TREVI (<i>Terrorisme, Radicalisme, Extrémisme et Violence Internationale</i>)		
Council resolution (1976)	education		
SEA (1987)	<ul style="list-style-type: none"> •environment •economic & social cohesion 	<ul style="list-style-type: none"> •environment 	
Schengen agreement (1986) ► Convention (1995)	free movement of persons	visa, asylum & single external border policy	

Evolution of internal & external EEC ► EU policies_2

EU Treaty (EIF) decision, treaty	Internal	Internal with an external dimension	External relation/ foreign policy
Maastricht (1993)	<ul style="list-style-type: none"> • Internaal market • EU citizenship • transport 	JHA (Justice & Home Affairs)	CFSP (Common Foreign & Security Policy)
Council conclusions (1993, 1995)			Enlargement policy
Amsterdam (1999)	EMU (Economic and monetary union) & Common currency Euro Schengen within EU system		CSDP (Common Security and Defence Policy)
of Nice (2003)	<ul style="list-style-type: none"> • Judicial cooper. • Industrial policy 		
Lisbon (2009)	ERA (European research area)		<ul style="list-style-type: none"> • EEAS (European External Action Service)
	Climate change Energy European Space Policy 		<ul style="list-style-type: none"> • EU repr. with UN GA • Civilian crisis management

INTERNAL EU POLICIES

(Wallace and Wallace 2007, 245)

○ REGULATIVE

- EU rules governing the selected policies

▶ COMMUNITY METHOD



○ REDISTRIBUTIVE

- rules on EU budget allocation aimed at financial solidarity, collective good

○ COORDINATIVE

- soft policy prescription at the EU level in the fields of MSs sovereign policies

INTERNAL EU POLICIES

(Wallace and Wallace 2007, 245)

○ REGULATIVE EU POLICIES:

- internal market (4 freedoms, competitiveness regime, consumer protection), 
- industrial policy, 
- transport, 
- environmental policy,  
- energy 

INTERNAL EU POLICIES

(Wallace and Wallace 2007, 245)

○ REDISTRIBUTIVE EU POLICIES:

- CAP, 
- fisheries, 
- cohesion,
- EU budget,
- research and development 

INTERNAL EU POLICIES

(Wallace and Wallace 2007, 245)

◦ **COORDINATIVE:**

- Research and development, 
- education,
- economic and monetary union,
- fiscal coordination,
- youth
- culture,
- tourism, 
- sports
- health 
- (social policy)

POLICY VS. POLICY-MAKING

- **1_POLICY = ISSUE AREA, SUBSTANCE**
 - e.g. *environmental policy*
- **2_POLICY-MAKING = POLITICAL PROCESS**
 1. formulation (agenda setting)
 2. decision-making
 3. implementation
 4. evaluation (feedback)

EU competences in policy-making

- <http://ec.europa.eu/citizens-initiative/public/competences/faq>

EU POLICY-MAKING PROCESS

POLICY INITIATION

explicit and shared EU competences;
Commission and/or MSs

DECISION-MAKING

POLICY FORMULATION
Commission

POLICY NEGOTIATION
policy modes;
Council & E. Parliament

IMPLEMENTATION

explicit and shared EU competences;
Commission and/or MSs based on subsidiarity

EVALUATION

Commission + EU agencies + stakeholders within the EU at all levels



THE EU DECISION-MAKING_1

○ COMMUNITY METHOD

- ordinary legislative procedure (former co-decision)
 - ★ ○ 4 elements of supranationality:
 - COMMISSION: DRAFTS proposals & (co-)IMPLEMENTS decisions
 - COUNCIL: WEIGHTED VOTES & QMV
 - PARLIAMENT: DIRECTLY ELECTED & CO-DECISION-MAKER
 - DIRECT APPLICABILITY OF DECISIONS
- special legislative procedures (former consultation, cooperation & assent)
 - **consultation** (EP must give advice to Council)
 - **approval** (EP must approve the Council's decision)

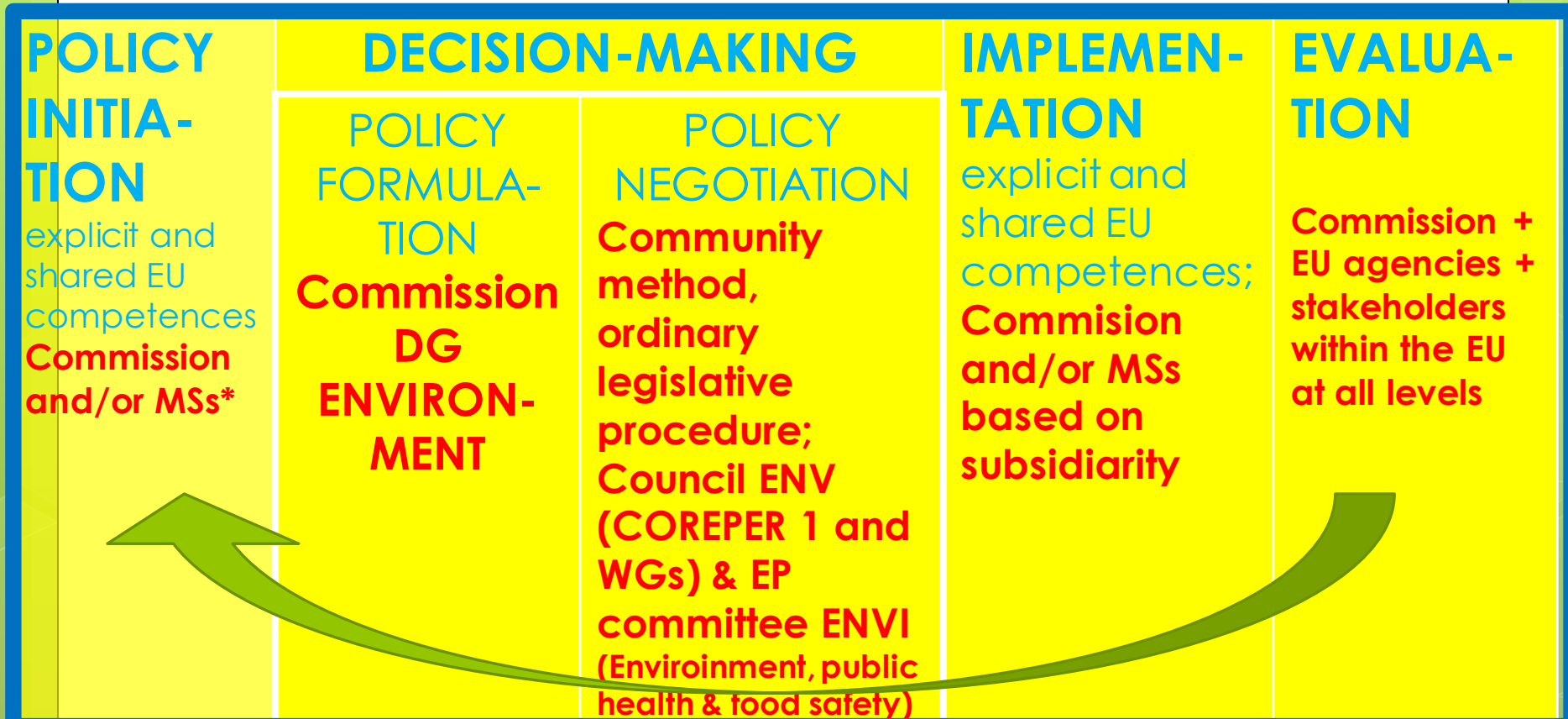
**'passerelle clauses'; enable the ordinary legislative procedure to be generalised, under certain conditions, to areas that were initially outside its scope.*

THE EU DECISION-MAKING_2

○ POLICY COORDINATION

- open method of coordination (OMC)
- mobilization of expertise,
- accumulation of technical arguments in favour of developing a shared approach,
- promotion of modernization and innovation, nested in practices on policy-learning and deliberative governance – persuasion and example rather than negotiation
- peer normative pressures on member states

EU POLICY-MAKING_environment (TFEU, Art. 11, 191-193)



*The EU is competent to act in all areas of environment policy, such as air and water pollution, waste management and climate change. Its scope for action is limited by the principle of subsidiarity and the requirement for unanimity in Council in the fields of fiscal matters, town and country planning, land use, quantitative water resource management, choice of energy sources and structure of energy supply.

Environment - topic

- Topic & institutional structures
- Overview of the topic